Message Text

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INS - DPOWELL
TREASURY - JHHARPER (INFO)
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TAGS:EAIR, BF, US

SUBJECT: CIVAIR -INSTITUTION OF PRECLEARANCE AT FREEPORT

REF : (A) NASSAU 64; (B) NASSAU 70; (C) NASSAU 1169; (D) NASSAU 1503; (E) STATE 127364; (F) STATE 154203

1. INSPECTION AGENCIES ARE PROCEEDING APACE WITH CONSIDERATION OF REQUEST FOR ESTABLISHMENT OF PRECLEARANCE AT FREEPORT:
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A. THE PASSENGER VOLUME PREDICTED IN REF C IS SUFFICIENT, PROVIDED NO SIGNIFICANT PORTION REPRESENTS A DRAIN FROM THE NASSAU OPERATION. HOWEVER, IT DOES NOT JUSTIFY A 20 HOUR PER DAY OPERATION. THE INSPECTION AGENCIES ENVISAGE A MAXIMUM OF TEN OR TWELVE HOURS OF NORMAL OPERATIONS DAILY. FLIGHTS DEPARTING OUTSIDE THOSE

HOURS WOULD EITHER BE POST-CLEARED, OR PRECLEARED WITH PAYMENT OF OVERTIME BY THE AIRLINE CONCERNED. (WASHINGTON AGENCIES HAVE HEARD RUMORS THAT MACKEY WILL NOT UTILIZE FREEPORT PRECLEARANCE; THEY REQUEST CONFIRMATION EITHER THAT THE FIGURES IN REF C DO NOT INCLUDE MACKEY TRAFFIC, OR THAT MACKEY WILL IN FACT USE PRECLEARANCE.)

- B. FACILITY PLANS HAVE RAISED CERTAIN QUESTIONS,
 PERHAPS IN PART BECAUSE OF INSUFFICIENT DETAIL. SPECIFICALLY, THERE APPEARS TO BE POTENTIAL FOR COMMINGLING
 CLEARED AND UNCLEARED PASSENGERS IN THE WALKWAY; THE
 INS INSPECTORS' AREA SEEMS SQUEEZED; THE STERILE
 LOUNGE APPEARS UNNECESSARILY LARGE; AND THERE IS NO
 VISIBLE PROVISION FOR SUPPLYING AREAS SUCH AS THE BAR.
- 2. PASSAGE OF LEGISLATION IMPLEMENTING BAHAMIAN COMMITMENT UNDER PRECLEARANCE AGREEMENT (PARA 4, REF B) AND IMPLEMENTATION OF AGREED SECURITY MEASURES (REF D) ARE ALSO IMPORTANT ELEMENTS IN CONSIDERATION OF NEW PRECLEARANCE POINT. WHAT IS PRESENT STATUS OF LATTER?
- 3. IT IS IMPOSSIBLE TO PREDICT AT THIS POINT JUST HOW SOON FREEPORT COULD BE MANNED IF THE FACILITIES WERE READY. THE DEPT BELIEVES THIS QUESTION CAN BEST BE ADDRESSED WHEN IT IS KNOWN WHEN FACILITIES APPROVED BY THE INSPECTION AGENCIES WILL (OR CAN) BE COMPLETED. FYI ONLY: THE AGENCIES' BUDGETS FOR FYS 1977 AND 78 DO NOT INCLUDE FUNDS FOR PRECLEARANCE AT FREEPORT, BUT WE WILL BE ABLE TO DETERMINE WHETHER OR NOT THIS HURDLE LIMITED OFFICIAL USE

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CAN BE OVERCOME ONLY WHEN THERE IS A FIRM TARGET DATE. OPENING THIS SPRING WILL IN ANY CASE PROBABLY PROVE IMPOSSIBLE. END FYI.

4. IT APPEARS TO DEPT THAT IT WOULD BE DESIRABLE TO MEET WITH THE BAHAMIANS TO DISCUSS THE FREEPORT PROPOSAL. THE PRINCIPAL IMMEDIATE OBJECTIVE WOULD BE A TECHNICAL DISCUSSION OF THE FACILITY, HOPEFULLY INCLUDING PROVISION OF MORE DETAILED DRAWINGS THAN THOSE PREVIOUSLY PROVIDED, TO CLEAR UP THE QUESTIONS RAISED IN 1.B. ABOVE AND CREATE A SOUND BASIS FOR APPROVAL OF THE PLANS. HOWEVER, WE ALSO ENVISAGE A GENERAL REVIEW OF THE PROPOSAL, AND INDEED OF PRECLEARANCE IN THE BAHAMAS IN GENERAL, WITH INTERESTED U.S. AIRLINES PRESENT AS OBSERVERS, AND FEEL THAT PARTICIPATION BY STATE AND THE BAHAMIAN MFA IS HIGHLY DESIRABLE. (IN THAT CASE DEPUTY CHIEF OF STATE'S AVIATION POLICY DIVISION WOULD CHAIR U.S. DELEGATION.) UNLESS THE EMBASSY SEES OBJECTION, THEREFORE, PLEASE PROPOSE SUCH A MEETING IN WASHINGTON.

THE GENERAL REVIEW SHOULD REQUIRE ONLY A MORNING, BUT IT WOULD PROBABLY BE WISE TO ALLOW TWO DAYS IN CASE THE TECHNICAL DISCUSSIONS REQUIRE ADDITIONAL TIME. IN VIEW OF THE BAHAMIAN AND AIRLINE DESIRE FOR RAPID PROGRESS, WE SUGGEST DATES AT BAHAMIAN CONVENIENCE ANYTIME DURING FEBRUARY OR MARCH 1-8, WITH EXCEPTIONS OF FEB. 16-17.

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